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DEPARTMENT OF INSURANCE

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In the Matter of

Docket No. 97A-037

HEARTLAND INSURANCE COMPANY OF AMERICA

CONSENT ORDER

Respondent.

Market Conduct Examiners (the "Examiners") for the Arizona Department of Insurance (the "Department") conducted a market conduct examination of Heartland Insurance Company of America ("Heartland"). The Report of Market Conduct Examination (the "Report"), prepared by the Examiners alleges that Heartland violated A.R.S. §§ 20-288, 20-301.01, 20-357, 20-385, 20-400.01, 20-1116, 23-906, and 23-961.

Heartland wishes to resolve this matter without formal adjudicative proceedings and hereby agree to a Consent Order.

The Arizona Director of Insurance (the "Director") enters the following Findings of Fact, and Conclusions of Law, which are neither admitted nor denied by Heartland, and the following Order.

FINDINGS OF FACT

- Heartland is authorized to transact property 1. and casualty insurance, including workers' compensation ("WC") in Arizona pursuant to a Certificate of Authority issued by the Director.
- The Examiners were authorized by the Director to 2. conduct an examination of Heartland. The on-site examination was concluded as of August 9, 1994 and a Report of Examination was written.

3. The National Council on Compensation Insurance ("the NCCI"), a duly-licensed rating organization in Arizona, makes rate filings on behalf of its members with the Department. WC insurers are required by statute to belong to a WC rating organization and to adhere to its rates unless the insurer has filed deviations from these rates. Heartland is a member of the NCCI. Any reference to Heartland's filings, or to its "filed rates and rules" means rates and rules filed with the ADOI by Heartland or by the NCCI on its behalf.

- 4. The NCCI's Schedule Rating Plan ("Plan") was approved for use in Arizona July 8, 1982 by the Director. Effective October 1, 1988, The Plan was amended to require insurers to include within each WC file a completed schedule rating ("SR") worksheet and loss prevention survey. Heartland adopted the Plan on January 13, 1993.
- 5. The Examiners reviewed 71 WC underwriting and rating files, and found that Heartland developed premiums for WC policies in a manner not consistent with its filed rates and rules, by failing to:
- a. collect a deposit premium of 10% on two of the policies reviewed (3%).
- b. apply schedule credits/debits in a multiplicative manner on two policies (3%), as required by its filings.
- c. apply schedule rating to four policies (6%) which were eligible for schedule rating.
- d. include any documentation in support of the Schedule/IRPM credits given on five policies (7%).

- e. send completed schedule rating worksheets to the NCCI on ten policies (14%).
- f. maintain loss prevention surveys in 13 WC policy files (18%) within 90 days of the effective dates of the policies, as required by Section 7 of the Plan.
- g. obtain signed rejection forms of individuals excluded from coverage on seven WC policies (10%).
- h. apply its filed premium discount to fifteen WC policy files (21%).
- i. include a final NCCI experience modification worksheet in nine WC policy files (13%).
- j. document in the files of two policies (3%) which appeared to meet the premium size requirements for experience rating that no experience modification was promulgated by the NCCI.
- k. include the NCCI risk identification number on the information pages of six WC policies (8%).
- 1. credit deposit premiums in the calculation of final earned premiums on 13 WC policies (18%).
- m. charge the expense constant as a part of the premium on 16 WC policies (23%).
- 6. Heartland failed to execute 13 WC policies (18%) by an officer, attorney-at-fact, employer or duly authorized representative.
- 7. Heartland failed to give at least 30 days' notice of cancellation to employers on 15 of the 71 WC policy cancellations reviewed (21%).

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- 8. Heartland failed to give at least 30 days' notice of cancellation to the Industrial Commission of Arizona ("ICA") on 45 of the 71 WC policy cancellations reviewed (63%).
- 9. Heartland is a member of the Insurance Services Office ("ISO"), a property and casualty (P&C) rating organization duly licensed by the ADOI to file rates on behalf of its members. ISO has filed rates on behalf of Heartland, and Heartland has also filed certain rates on its own. Both the rates filed by ISO and rates and rules filed by Heartland are referred to as Heartland's "filed rates and rules".
- 10. The Examiners reviewed 103 commercial package ("CP") policies issued by Heartland and their cancellations, and found that Heartland developed premiums for CP policies, and cancelled policies, in a manner not consistent with its filed rates and rules, by:
- a. failing to execute 103 CP policies (100%) by its officer, attorney-at-fact, employer or duly authorized representative.
- b. charging an unfiled \$100 policy initiation fee on 103 CP policies (100%).
- c. failing to adequately document adjustments to manual premium on 19 CP policy files (27%).
- d. issuing four policies (4%) for which it had not filed rates with the Department.
 - e. misclassifying the risk of one policy.
- f. calculating premium refunds on 101 CP policies (97%) based on a cancellation date other than the actual date of cancellation, developing earned premiums in excess of the

amounts which should have been charged for the period of time that the policies were in force.

- g. calculating premium refunds on 2 CP policies (3%) where cancellation was requested by the insureds, on the basis of a cancellation date other than the actual date of cancellation, developing earned premiums in excess of the amounts which should have been charged for the period of time that the policies were in force. As a result, these insureds were overcharged by a total of \$177.00.
- 11. The Examiners reviewed the cancellations of 103 commercial package ("CP") policies, and found that Heartland developed cancelled CP policies in a manner not consistent with Arizona law, by failing to return all of the unearned premium with 48 CP cancellation notices (68%) sent to insureds. Instead, Heartland sent the amount of unearned premium net of agents' commission with the notices of cancellation and notified the insureds that they would have to collect the remainder from the agents.
- 12. During calendar year 1993, Genetian of Idaho, Inc. ("Genetian") acted as a managing general agent for Heartland by producing gross written premium in excess of five percent of Heartland's policyholder surplus for that year and by engaging in the adjustment and payment of Heartland's claims. As an insurer represented by a managing general agent, Heartland:
- a. failed to apply for an Arizona managing general agent's license for Genetian.

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- b. failed to have a written contract between Heartland and Genetian in effect at the time that Genetian placed business for Heartland.
- c. failed to file an independent financial examination of Genetian with the Department.
- d. failed to provide written notification to the Department that Genetian was acting as its managing general agent.
- e. failed to require Genetian to maintain a deposit in favor of the State of Arizona to be held in trust for the benefit and protection of insureds and insurers.
- f. Permitted Richard A. Newby to act as both a Director of Heartland and President and Treasurer of Genetian from April 27, 1993 until July 14, 1993.
- 13. Heartland has ceased transacting new insurance business in Arizona, and has initiated but not yet completed an application to terminate its Certificate of Authority and to withdraw from transacting the business of insurance in the State of Arizona. For this application to be complete, Heartland must receive approval of the ICA to cease operations and commence dissolution. Heartland submitted such a request to the ICA on October 28, 1996.
- 14. The Illinois Department of Insurance has approved the restitution to be paid by Heartland as stated in this Order.

CONCLUSIONS OF LAW

1. By issuing WC policies other than in accordance with filings made by Heartland and by the NCCI on Heartland's behalf, Heartland violated A.R.S. §§ 20-357(E).

- 2. By developing premiums for WC policies other than in accordance with its filed rates and rules, Heartland violated A.R.S. § 20-400.01(A).
- 3. By making adjustments to full manual premiums developed for WC policies without adequate justification for the adjustments, Heartland violated A.R.S. § 20-400.01(B). By developing premiums for WC risks based on adjustments made without adequate justification, Heartland violated A.R.S. § 20-400.01(A).
- 4. By failing to maintain reasonable records of information used in developing the premiums charged for WC risks. Heartland violated A.R.S. § 20-400.01(D).
- 5. By failing to maintain signed notice of rejections of WC coverage, Heartland violated A.R.S. § 23-906(B).
- 6. By issuing WC policies which were not executed by an officer, attorney-at-fact, employee or duly authorized representative, Heartland violated A.R.S. § 20-1116(A).
- 7. By failing to send notices of WC policy cancellation to the insureds and to the ICA at least 30 days prior to cancellation, Heartland violated A.R.S. § 23-961(F).
- 8. By issuing CP policies which were not executed by an officer, attorney-at-fact, employee or duly authorized representative, Heartland violated A.R.S. § 20-1116(A).
- 9. By failing to file its \$100 CP policy fee and its rates for CP risks other than taverns and restaurants with the Department, Heartland violated A.R.S. § 20-385(A). By issuing policies of insurance subject to these unfiled fees, Heartland violated A.R.S. § 20-400.01(A).

- 10. By calculating CP policy return premiums other than on the basis of the actual or requested cancellation dates, according to its rates and rules filed pursuant to A.R.S. § 20-385(A), Heartland violated A.R.S. § 20-400.01(A).
- 11. By adjusting the full manual premiums of CP policies without adequate justification of the adjustments, Heartland violated of A.R.S. § 20-400.01(B). By developing a premiums for the risks based on an adjustment made without adequate justification, Heartland violated A.R.S. § 20-400.01(A).
- 12. By failing to return unearned premium with CP policy notices of cancellation, Heartland violated A.R.S. § 20-1674(B).
- 13. By calculating CP policy return premiums net of agents' commission, Heartland charged these premiums of these insureds in excess of those determined pursuant to its filed rates, in violation of Λ .R.S. § 20-400.01(Λ).
- 14. By authorizing Genetian to supervise its CP business in Arizona, but failing to apply for a managing general agent's license for Genetian, Heartland violated A.R.S. § 20-288(A).
- 15. By failing to have a written contract with Genetian in effect at the time that Genetian was acting as its managing general agent, Heartland violated A.R.S. § 20-301.01(A).
- 16. By failing to file an independent financial examination of Genetian with the Department, Heartland violated Λ .R.S. § 20-301.01(B)(1).
- 17. By failing to provide the Director with written notification of the appointment of Genetian as its managing general agent, Heartland violated A.R.S. § 20-301.01(B)(5).

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- 18. By failing to require Genetian to maintain a deposit in favor of the State of Arizona, Heartland violated A.R.S. § 20-288(C).
- 19. By permitting Richard A. Newby to act as both a Director of Heartland and as the President and Treasurer of Genetian, Heartland violated A.R.S. § 20-301.01(C).
- 20. Grounds exist for the entry of the provisions of the following Order.

ORDER

Heartland having admitted the jurisdiction of the Director to enter this Order, having waived the Notice of Hearing, having consented to the entry of this Order, and there being no just reason for delay:

IT IS HEREBY ORDERED THAT:

- transact insurance 1. Heartland shall not any new business in this state or relative to a subject of insurance resident, located or to be performed in this state without the "Transact of the Director. insurance written approval business," includes, but is not limited to, solicitation, inducement, negotiation or effectuation of insurance contracts by Heartland or any party acting on Heartland's behalf. Heartland shall continue to perform its outstanding obligations under previously-issued contracts of insurance.
- 2. Within sixty (60) days of the filed date of this Order, but not until the approval of the Illnois Department of Insurance has been granted, Heartland shall:
- a. pay the amount of \$69.15, plus interest at the rate of 10% per annum from the date the premium was paid to

Heartland to the date of each refund, to the insured of Policy No. 00284-93-0293, who was overcharged as the result of Heartland's failure to determine the policy premium on the basis of the final experience modification promulgated by the NCCI.

- b. pay the amount of \$23,644.15, plus interest at the rate of 10% per annum from the date the premium was paid by the insured to the date the premium discount amount is refunded to each insured, to the 13 insureds listed in Exhibit 9 of the Report (attached to this Order as Exhibit A) who were eligible for WC premium discount but were not given this discount.
- c. pay the amount of \$7,689.22 plus interest at the rate of 10% per annum from the date the balance of each premium was paid to Heartland, to the date the deposit premium amount is refunded to each insured, to the 13 insureds listed in Exhibit 10 of the Report (attached to this Order as Exhibit B) who were not credited for deposit premiums.
- d. pay the amount of \$177.00, plus interest at the rate of 10% per annum from the date the policy fee was paid by the insured to the date of the payment, to the two insureds listed in Exhibit 17 of the Report (attached to this Order as Exhibit C), who were charged premiums in excess of those due through the dates of policy cancellation.
- 3. All payments made pursuant to Paragraph 2 of this Order shall be accompanied by a letter previously approved by the Director. A list of payments, giving the name and address of each party paid, the amount of the payment, the amount of interest paid, and the date of payment, shall be furnished to

the Market Conduct Examinations Division of the Department within 30 days of the date the payments are mailed.

- 4. The Department shall be permitted, through authorized representatives, to verify that Heartland has fully complied with all requirements of this Order.
- 5. The August 9, 1994 Report of Examination, and any objections to the Report filed by Heartland, shall be filed with the Department after issuance of this Order.

 DATED at Phoenix, Arizona this 28 day of Felmany, 1997.

John A. Greene Director of Insurance

CONSENT TO ORDER

- 1. Respondent, Heartland Insurance Company of America, has reviewed the attached Order.
- 2. Respondent is aware of its right to a hearing at which hearing Respondent may be represented by counsel, present evidence and cross-examine witnesses. Respondent has irrevocably waived its right to such public hearing and to any court appeals relating thereto.
- 3. Respondent admits the jurisdiction of the Arizona Department of Insurance and the Director of the Arizona Department of Insurance, and consents to the entry of this Consent Order.
- 4. Respondent states that no promise of any kind or nature has been made to induce it to enter into this Order and that it has entered into this Order voluntarily.
- 5. Respondent acknowledges that the acceptance of this Order by the Director of the Arizona Department of Insurance is solely for the purpose of settling this matter and does not preclude any other agency or officer of this state or its subdivisions or any other person from instituting proceedings, whether civil, criminal, or administrative, as may be appropriate now or in the future.

of Konain K. BALA, who holds the office of KESINENT, of Heartland Insurance Company of America, is authorized to enter into this Order for it and on its behalf.

2/10/97 (Date)

HEARTLAND INSURANCE COMPANY OF AMERICA

COPY of the foregoing mailed/delivered 1 3rd this day of March , 1997, to: 2 Charles R. Cohen Deputy Director 3 Gregory Y. Harris Executive Assistant Director 4 Erin H. Klug Chief Market Conduct Examiner 5 Mary Butterfield Assistant Director 6 Life & Health Division Deloris E. Williamson Assistant Director Rates & Regulations Division Gary Torticill Assistant Director and Chief Financial Examiner 9 Corporate & Financial Affairs Division Cathy O'Neil 10 Assistant Director Consumer Services Division 11 John Gagne Assistant Director 12 Investigations Division Terry Cooper 13 Fraud Unit Chief Maureen Catalioto 14 Supervisor Licensing Section 15 16 DEPARTMENT OF INSURANCE 2910 North 44th Street, Suite 210 17 Phoenix, AZ 85018 18 Mark T. Lee, Esq. Chapman and Cutler 19 Two North Central Aveue, Suite 1100 Phoenix, Arizona 85004 20 21 22 23 24

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1 HEARTLAND INSURANCE COMPANY OF AMERICA 2 REFUNDS TO INSUREDS 3 4 Item 2a: Final Experience Modification Not Applied 5 Name of Insured Policy Number 6 Prescott Moving & Storage 00284-93-0293 7 Item 2b: Premium Discount Not Applied 8 Name of Insured Policy Number 9 Woodesign A Corporation 00140-93-0293 Wickenburg Tire & Auto 00316-93-0293 10 Valley Transporation and Warehouse 00336-93-0293 Skidmore Contracting Corporation 11 00166-93-0293 Lucky Seven Transfer and Storage 00313-93-0293 Kachina Automotive II 12 00328-93-0193 Kachina Automotive I 00327-93-0193 Fitness Management 00123-93-0193 13 J & B Sales Co. 00380-93-0293 Creative Hands Flooring 00389-93-0493 14 G.F. Snyder Transfer and Storage 00081-93-0293 AARO Moving Systems 00350-93-0293 15 2 Bar O Country Store 00258-93-0293 16 Item 2c: Deposit Premiums Not Credited 17 Name of Insured Policy Number 18 U.S. Aquatec, Inc. 00222-93-0393 Thiel Plastering 00326-93-0493 19 Facial Surgery Center 00135-93-0493 Payless Auto Sales 06002-93-0793 20 Pearson Gordon Jones 00238-93-0293 NESCO Manufacturing Co. 00324-93-0293 21 Health Staffing Alternatives 00362-93-0193 CJM Electric 00255-93-0493 22 Fred Bair Design 00359-93-0493 Best Wishes 00278-93-0293 23 American Innovative Mfg. Ind. 00383-93-0393 Beaton's, Inc. 00315-93-0293 24 Accty Computer Resource Corp. 00366-93-0293 25 Item 2d: Excess Premiums Charged 26 Name of Insured Policy Number 27 Sandwich Senders SMP-03-00025-00 Millie's Family Restaurant SMP-36-00019-00 28

Amount

Amount

\$69.15

\$2,559.16

7,109.30

3,413.95

139.84

763.32

374.81

472.50

297.29

533.24

182.59

2,085.13

2,654.67

3,058.35

\$ 290.31

1,229.15

100.00

567.90

200.00

98.15

277.96

179.92

100.00

783.17

\$ 27.00

EXHIBIT A

150.00

37.73

1,274.93

Amount

2,550.00

Amount

HEARTLAND INSURANCE COMPANY OF AMERICA WORKERS' COMPENSATION POLICIES FAILURE TO APPLY PREMIUM DISCOUNT

POLICY NUMBER (WC)	AMOUNT DUE INSURED \$
00140-93-0293	2,559.16
00316-93-0293	139.84
00336-93-0293	7,109.30
00166-93-0293	3,413.95
00356-93-0193	9,853-00-
00313-93-0293	763.32
00328-93-0193	-557,47- 374.81
00327-93-0193	-755,29- 472.50
00123-93-0193	2,085.13
00380-93-0293	297.29
00389-93-0493	533.24
00081-93-0293 00350-93-0293 00258-93-0293 00383-93-0393	2,654.67 3,058.35 - 1,051-00 - 182.59
TOTAL DUE INSUREDS	-34-,-831-,-01- 33-,-497-1-5 23.644.15

EXHIBIT

A

EXHIBIT 9

AMENDED: 1/18/96

11/26/96

HEARTLAND INSURANCE COMPANY OF AMERICA WORKERS' COMPENSATION POLICIES FAILURE TO CREDIT DEPOSIT PREMIUM

POLICY NUMBER (WC)	AMOUNT DUE INSURED
	¥
00222-93-0393	290.31
00326-93-0493	1,229.15
00135-93-0493	100.00
06002-93-0793	567.90
00238-93-0293	200.00
00324-93-0293	2,550.00
00362-93-0193	98.15
00255-93-0493	277.96
00359-93-0493	179.92
00278-93-0293	100.00
00383-93-0393	1,274.93
00315-93-0293	750.09 783.17
00366-93-0293	<u>37.73</u>
TOTAL DUE INSUREDS	7-,-6-5-61-4-
	7,689.22

EXHIBIT
B
B

EXHIBIT 10

AMENDED: 1/18/96

HEARTLAND INSURANCE COMPANY OF AMERICA VIOLATIONS OF A.R.S. § 20-400.01(A)

POLICY NUMBER	AMOUNT DUE INSURED
	\$
SMP-03-00025-00	27.00
SMP-36-00019-00	150.00

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EXHIBIT

C

C

EXHIBIT 17